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Greater Lincolnshire
A Place to Grow

GREATER LINCOLNSHIRE DEVOLUTION AGREEMENT



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Greater Lincolnshire Combined Authority Devolution Agreement

This document sets out the terms of a proposed agreement between government and the leaders of Greater Lincolnshire to devolve a range of powers and responsibilities to the Greater Lincolnshire Combined Authority and a new directly elected combined authority mayor. Building on the Growth Deals, agreed in July 2014 and January 2015, this Devolution Deal marks the next step in the transfer of resources and powers from central government to Greater Lincolnshire.

This agreement is subject to ratification from the Greater Lincolnshire local authorities. This agreement is also subject to parliamentary approval of the secondary legislation implementing the provisions of this agreement.

This agreement will enable Greater Lincolnshire to accelerate the delivery of its Strategic Economic Plan, which aims to increase the value of the Greater Lincolnshire economy by over £8 billion, creating more than 29,000 new jobs, and delivering at least 100,000 new homes.

Summary of the proposed devolution agreement between government and the leaders of the 10 Greater Lincolnshire local authorities with the support of the Greater Lincolnshire Local Enterprise Partnership.

A new, directly elected Mayor will act as Chair to the Greater Lincolnshire Combined Authority and will exercise the following powers and functions devolved from central government:

- Responsibility for a devolved and consolidated, multi-year local transport budget for the area of the Combined Authority
- Ability to franchise bus services, which will support the Combined Authority's delivery of smart and integrated ticketing across the Combined Authority's constituent councils
- Oversight of a new Joint Investment and Assets Board, to be chaired by the Mayor, to review all public sector land and property assets and help unlock land for housing and employment
- Ability to make proposals for Mayoral Development Corporations or other emerging vehicles to help take forward large developments or new settlements

The new Greater Lincolnshire Combined Authority, working with the Mayor, will receive the following powers:

- Control of a new additional £15 million a year funding allocation over 30 years, to be invested to boost growth
- Responsibility for developing a strategic infrastructure delivery plan which will identify the infrastructure needed to support the increased delivery of new homes
- Responsibility for chairing an area-based review of 16+ skills provision conducted in accordance with the established objectives, framework and process nationally for the area review programme. The outcomes of the review will be taken forward in line with the national framework principles of the devolved arrangements, and devolved 19+ adult skills funding from 2018/19
- To help tackle long-term unemployment in Greater Lincolnshire, the Combined Authority will feed into the national design of the new Work and Health Programme. Greater Lincolnshire Combined Authority will also develop a business case for an innovative pilot to support those who are hardest to help
- To move with government and local criminal justice partners towards a co-commissioning arrangement for services for Greater Lincolnshire offenders serving short sentences
- To work with the government, PCCs, local prison governors and the Community Rehabilitation Companies (CRC) to allow more local flexibility, innovation and co-ordination with other local services
- An opportunity to contribute to the outcomes from the Water Resources Study commissioned by the Greater Lincolnshire LEP and the objectives set out in the resulting Greater Lincolnshire LEP's Water Management Plan

In addition:

- The government will work with the Greater Lincolnshire Combined Authority to agree specific funding flexibilities. The joint ambition will be to give the Greater Lincolnshire Combined Authority a single pot to invest in its economic growth.

Further powers may be agreed over time and included in future legislation.

Governance

1. The local authorities and Local Enterprise Partnership within the Greater Lincolnshire area are proposing to create a Mayoral Combined Authority for the area. The proposed Greater Lincolnshire Combined Authority will enable decisions on specified strategic issues, including on growth and development, to be taken in an open and transparent way on behalf of the entire Greater Lincolnshire area. There is no intention to take existing powers from local authorities without agreement, protecting the integrity of local authorities in Greater Lincolnshire.
2. The proposal for a Mayoral Combined Authority is subject to the final formal consent of the Greater Lincolnshire Leadership Board, the constituent councils, agreement of Ministers, and is also subject to the statutory requirements including to parliamentary approval of the secondary legislation implementing the provisions of this agreement.
3. As part of this agreement, the Greater Lincolnshire Combined Authority will adopt a model of a directly elected mayor over the combined authority's area with the first elections in May 2017. The directly elected mayor for Greater Lincolnshire Combined Authority will autonomously exercise new powers, specified within this document, and any other new powers as provided for in secondary legislation to which the constituent councils consent. The Greater Lincolnshire Combined Authority mayor will be the Chair and a Member of the Greater Lincolnshire Combined Authority, the other members of which will serve as the Mayor's Cabinet. The Mayor and the Cabinet will be scrutinised and held to account by the Greater Lincolnshire Combined Authority Overview and Scrutiny Committee(s). The Mayor will also be required to consult the Greater Lincolnshire Combined Authority Cabinet on his/her strategies, which it may reject if two thirds of the constituent council members agree to do so. The Greater Lincolnshire Combined Authority Cabinet will also be able to examine the Mayor's spending plans and will be able to reject his/her plans if two thirds of the constituent council members agree to do so.
4. The Greater Lincolnshire Combined Authority Mayor will be required to consult the Greater Lincolnshire Combined Authority on his/her transport plan, which it may reject or modify if two thirds of constituent council members agree to do so, subject to that majority including the votes of Lincolnshire County Council, North Lincolnshire Council and North East Lincolnshire Council.
5. Proposals for decision by the Greater Lincolnshire Combined Authority may be put forward by the Mayor or any Cabinet Member. The Mayor will have one vote as will other voting members. Any questions that are to be decided by the Greater Lincolnshire Combined Authority are to be decided by a majority of the members present and voting, subject to that majority including the vote of the Mayor, unless specifically delegated through the Greater Lincolnshire Combined Authority's constitution or where it is agreed and reflected in legislation that specific issues will be reserved for unanimous or constituent member voting only.
6. The Mayor will be directly elected by the local government electors for the constituent councils in the area of the proposed Greater Lincolnshire Combined Authority (Lincolnshire County Council, North Lincolnshire Council, North East Lincolnshire Council, Boston Borough Council, City of Lincoln Council, East Lindsey District Council,

North Kesteven District Council, South Holland District Council, South Kesteven District Council, West Lindsey District Council). Subject to parliamentary and legal processes, the first election will be held in May 2017.

7. The Mayor will also be a member of the Greater Lincolnshire LEP, alongside other members of the Combined Authority, while the Chair of the LEP will be a non-constituent member of the Combined Authority, recognising the importance of the private sector in any growth strategies or delivery.
8. The government and the constituent councils recognise the importance of the Humber LEP and Greater Cambridge Greater Peterborough LEP working closely with the Greater Lincolnshire Combined Authority. Greater Lincolnshire Combined Authority and the Local Enterprise Partnerships commit to work with partners in the Midlands and the North of England to promote opportunities for pan-Midlands and pan-Northern collaboration, including Midlands Connect and Transport for the North, to drive productivity and build the Midlands Engine and Northern Powerhouse.
9. Greater Lincolnshire Combined Authority, the constituent councils and the Local Enterprise Partnerships commit to work with partners to promote opportunities for growth, to drive competitiveness and productivity in ways that do not diminish the revival of the Humber as an economic asset.

Skills, Education and Employment

10. The government will enable local commissioning of outcomes to be achieved from the 19+ adult education budget starting in academic year 2017/18; and will fully devolve budgets to the Greater Lincolnshire Combined Authority from academic year 2018/19 (subject to readiness conditions). These arrangements do not cover apprenticeships.
11. Devolution will proceed in two stages, across the next three academic years:
 - a. Starting now the Greater Lincolnshire Combined Authority will begin to prepare for local commissioning. For the 2017/18 academic year, and following the area review, the government will work with the Greater Lincolnshire Combined Authority to vary the block grant allocations made to providers, within an agreed framework.
 - b. From 2018/19, there will be full devolution of funding. The Greater Lincolnshire Combined Authority will be responsible for allocations to providers and the outcomes to be achieved, consistent with statutory entitlements. The government will not seek to second guess these decisions, but it will set proportionate requirements about outcome information to be collected in order to allow students to make informed choices. A funding formula for calculating the size of the grant to local / combined authorities will need to take into account a range of demographic, educational and labour market factors.
12. The readiness conditions for full devolution are that:
 - a. Parliament has legislated to enable transfer to local authorities of the current statutory duties on the Secretary of State to secure appropriate facilities for further

education for adults from this budget and for provision to be free in certain circumstances.

- b. Completion of the Area Review process leading to a sustainable provider base.
 - c. After the area reviews are complete, agreed arrangements are in place between central government and the Combined Authority to ensure that devolved funding decisions take account of the need to maintain a sustainable and financially viable 16+ provider base.
 - d. Clear principles and arrangements have been agreed between central government and the Combined Authority for sharing financial risk and managing failure of 16+ providers, reflecting the balance of devolved and national interest and protecting the taxpayer from unnecessary expenditure and liabilities.
 - e. Learner protection and minimum standards arrangements are agreed.
 - f. Funding and provider management arrangements, including securing financial assurance, are agreed in a way that minimises costs and maximises consistency and transparency.
13. The government commits to an Area Review of post-16 education and training during the autumn, leading to agreed recommendations. The outcomes of the Area Review will be taken forward in line with the principles of the devolved arrangements. The review will be chaired by a nominated lead for the Greater Lincolnshire Combined Authority and will include all post-16 education and training provision in the initial analysis phase. Recommendations will be focused on General FE and Sixth Form Colleges, however the Regional Schools Commissioner and the relevant local authorities will consider any specific issues arising from the reviews for school sixth form provision.
14. To ensure continued local collaboration following the Area Review, the Greater Lincolnshire Combined Authority will work in partnership with local colleges and providers to publish a local skills plan. This will aim to help ensure that post-16 providers are delivering the skills that local employers require. It is expected that the Combined Authority will then collaborate with colleges and providers, with appropriate support from EFA, to work towards that plan.
15. Following the Area Review, the government would expect the Regional Schools Commissioner to continue to engage with the Greater Lincolnshire Combined Authority to ensure local links and working are maintained.
16. As part of the area review process, Greater Lincolnshire will discuss with the government their ambitions for a more highly skilled workforce, through better collaboration between local Colleges and providers and appropriately tailored and accessible provision for the local workforce. Greater Lincolnshire and the Regional Schools Commissioner will determine how best to bring school sixth forms into the process.
17. The government will work with Greater Lincolnshire Combined Authority to ensure that local priorities are fed into the provision of careers advice, such that it is employer-led, integrated and meets local needs. In particular, the Greater Lincolnshire Combined Authority will ensure that local priorities are fed into provision through

direct involvement and collaboration with the government in the design of careers and enterprise provision for all ages, including collaboration on the work of the Careers and Enterprise Company and the National Careers Service.

18. The government will provide advice to Greater Lincolnshire to ensure they are aware of resources to work to secure more apprenticeship places with employers, particularly among Small and Medium Enterprises and also drive up demand from individuals looking for apprenticeships. A particular focus will be made on increasing apprenticeship places in Greater Lincolnshire's priority sectors including agri-food, manufacturing, health and care, low carbon and the visitor economy.
19. The Greater Lincolnshire Combined Authority will assume responsibility for the Apprenticeship Grant for Employers (AGE). The AGE funding must be used alongside mainstream apprenticeship participation funding to incentivise employers to offer apprenticeships, but the Greater Lincolnshire Combined Authority are free to vary the criteria associated with the grant (e.g. size and sector of business) to meet local needs. The Skills Funding Agency will work with the Greater Lincolnshire Combined Authority to identify an appropriate share.
20. To help tackle long-term unemployment in Greater Lincolnshire, the government will consult with the Combined Authority as part of the design process for future employment support, from April 2017, for harder to help claimants, many of whom are currently referred to the Work Programme and Work Choice. This will provide an opportunity for Combined Authority to feed into the national design of the new Work and Health Programme.
21. The Greater Lincolnshire Combined Authority will develop a business case for an innovative pilot to support those who are hardest to help. The business case should set out the evidence to support the proposed pilot, cost and benefits and robust evaluation plans, to enable the proposal to be taken forward as part of the delivery of this agreement, subject to Ministerial approval.
22. DWP will enable closer engagement between the Greater Lincolnshire Combined Authority and Job Centre Plus so that the opportunities for greater integration of support and services are identified and the Combined Authority has an opportunity to share experience from previous schemes and influence the design of provision of local and flexible funding, with the main aim of supporting people back to work.
23. The government will support Job Centre Plus to work with the Greater Lincolnshire Combined Authority to overcome barriers to employment, so that local provision can be directed towards solutions that improve access to work through alternative transport opportunities, raising aspirations of young people by increasing to access significant business locations.

Accelerated Growth (Business Support and Innovation)

24. Greater Lincolnshire has a vision for growth, innovation and trade that seeks to build on its key sectors including agri-food, energy, manufacturing and the visitor economy; exploit the reputation of its Higher Education Institutes for establishing industry-led partnerships; support the development of agri-tech clusters, building on existing

assets such as the National Centre for Food Manufacturing and the Lincoln Institute for Agri-Food Technology; exploit the opportunity to increase research and innovation in offshore wind and renewables; and extend the Lincoln Enterprise and Innovation Zone, to increase business productivity and higher skilled employment in Advanced Engineering, Manufacturing, Life Sciences and Food Manufacturing.

25. The Greater Lincolnshire Combined Authority will simplify and strengthen the support available for business growth, innovation and global trade in Greater Lincolnshire. To deliver this commitment:
 - a. Greater Lincolnshire will work with the government to support the development of the growth hub so that it joins-up and co-ordinates public, private, national and local support to ensure businesses get the help they need to boost their productivity and grow. This will include agreeing how we will work in partnership to help the growth hub to: become sustainable; connect small businesses with national services that support exports, innovation, access to finance and skills; collaborate on innovative business support evaluation projects which develop robust evidence about what works; and share best practice widely to deliver better outcomes for the country as a whole.
 - b. The government will ensure greater co-operation with all relevant national and local resources for business support programmes, including UKTI, to give businesses a joined-up, simplified service that meets their needs and priorities. This will include ring-fencing trade services resource within the devolved authority area, agreeing a joint export plan with a dual-key approach to activities and reporting on outputs and outcomes, and tailoring UKTI export support services to reflect local priorities. Ring-fenced resource remains subject to departmental budget changes.
 - c. The Greater Lincolnshire Combined Authority and the government will establish a six-monthly update meeting with the Business Lincolnshire Growth Hub board and the BIS sector specialists including UKTI to align the targeting of existing contracted support to meet the GLLEP growth sectors.
26. The government supports the vision for innovation set out by Greater Lincolnshire and recognises the importance of the delivery of this vision for Greater Lincolnshire's future economic growth. To support this:
 - a. The government will offer Greater Lincolnshire expert advice and support through the Smart Specialisation Advisory Hub, and associated workshops, to support activities part-funded by the European Regional Development Fund.
 - b. UKTI and the Greater Lincolnshire Combined Authority will prepare a joint inward investment strategy which fully reflects Greater Lincolnshire's key sectoral strengths and ambitious targets to increase growth sector output and employment in Agri-tech/Food and Drink, Energy/Offshore Wind and Advanced Engineering and Manufacturing. This will include support to ensure the propositions for each sector are clearly articulated and that there is awareness of the offer amongst relevant sector teams and strengthened partnership between locally delivered services and embassy/consulate contacts overseas (via the Project Matchmaker initiative or other UKTI post-LEP matching arrangement). They also commit to exploration of opportunities for further collaboration including co-

location, where it will not harm the overall working efficiency of the investment model and to use of national campaign budgets for overseas inward investment promotional activity within the Midlands Engine programme.

- c. The government will help to establish the scope for aligning future marketing activity with Visit England, Visit Britain and DCMS' Five Point Plan to support tourism growth in Greater Lincolnshire.

Transport

27. In establishing the Greater Lincolnshire Combined Authority, responsibility for an area-wide local transport plan and public transport functions will be conferred to the Combined Authority and exercised by the Mayor. The Combined Authority, in its capacity as the new area-wide transport body responsible for determining, managing and delivering the Mayor's transport plans, will work in partnership with the existing transport bodies currently operating in the region. This will take account of the rural nature and social and demographic context of the area. This will enable the achievement of a wide range of policy objectives across health and wellbeing, reducing isolation and barriers to employment and the reduction of congestion and pollution.
28. The ambition is to deliver better value for the public purse through an inclusive Greater Lincolnshire-wide approach creating efficiency whilst enabling connectivity for multi-modal journeys and contributing to reduced congestion at peak times. Through enabling travel choice by expanding door to door journey options there will be a cohesive Greater Lincolnshire-wide approach to tackling isolation and barriers to employment through an integrated passenger transport network which considers the rurality and social demographic context of Greater Lincolnshire. Improved connectivity would reduce Greater Lincolnshire's carbon output whilst encouraging healthy lifestyles.
29. The new, directly elected Mayor of the Greater Lincolnshire Combined Authority will:
 - a. Take responsibility for a devolved and consolidated, multi-year local transport budget for the area of the Combined Authority. Functions will be devolved to the proposed Greater Lincolnshire Combined Authority accordingly, to be exercised by the Mayor within the Combined Authority's constitution and associated procedures.
 - b. Have the ability to franchise bus services in the Combined Authority area, subject to necessary legislation and local consultation. This will be enabled through a specific Buses Bill, which will provide for the necessary functions to be devolved. The Buses Bill will also provide an alternative "Enhanced Partnership" model for local bus services in the Combined Authority area.
30. In addition and as part of this deal:
 - a. To support better integration between local and national networks, the government and the Greater Lincolnshire Combined Authority will enter into joint working arrangements with Highways England on operations, maintenance and local investment through a new Memorandum of Understanding.

- b. Local authorities will work together with each other and the Mayor to ensure strategic and joined up planning across roads and public transport, and to work together on better joint asset management of the local highways networks. Local authorities will work with government on the potential in future to create a Key Route Network managed by the Mayor. In line with other Combined Authorities, highways maintenance funding will be managed by the Combined Authority ensuring that appropriate allocations are made to individual highways authorities.

Housing and Planning

31. The Greater Lincolnshire Combined Authority, with its partner authorities, is clear about the need to build more houses, at pace, to support its sustainable growth agenda and will fully harness the devolved powers and resources agreed across this deal, alongside local public and private investment, to substantially increase housing delivery, unlock barriers to growth and prioritise investment in associated infrastructure.
32. The government fully supports this ambition and the pro-growth stance of the Greater Lincolnshire Combined Authority, and aims to develop a new relationship and new ways of working between government and its agencies and Greater Lincolnshire to achieve our shared ambitions on housing delivery. As a first step, the government is committed to providing support to Greater Lincolnshire and helping to build capacity to unlock sites for development as set out below.
33. Greater Lincolnshire authorities will set an ambitious target for increasing new homes, jointly agreed with the Department for Communities and Local Government, which reflects latest assessments of housing need, and will report annually on progress. Greater Lincolnshire authorities will set out by July how they will meet this target. This will include proposals to deliver the immediate 25,000 homes needed over the period 2016-2021 and 100,000 homes over the longer period of Local Plans.
34. The Greater Lincolnshire Combined Authority Mayor, working in partnership with the members of the Combined Authority, will have the ability to put forward a strategic approach to spatial planning issues where there is local agreement that this will support and accelerate delivery of their ambitions. Greater Lincolnshire partners will move towards greater strategic collaboration across the Combined Authority area and commit to having up-to-date local plans by 2017 which reflect overall assessments of housing need. The Mayor will have the power, working in partnership with the members of the Combined Authority, to:
 - a. Create a spatial framework, which will act as the framework for managing strategic planning across the Greater Lincolnshire area, and with which all Local Development Plans will be in general conformity. The spatial framework will need to be approved by unanimous vote of the members appointed by constituent councils of the Mayoral Combined Authority. Local Development Schemes will need to set out a clear timetable for delivery of the spatial framework and local plans for each constituent authority.

- b. Create supplementary planning documents, subject to approval processes in paragraph 34a.
 - c. Create Mayoral Development Corporations, which will support delivery on strategic sites in Greater Lincolnshire. This power will be exercised with the consent of the Combined Authority constituent members in which the Development Corporation is to be used.
 - d. Be consulted on and/or call-in planning applications of potential strategic importance to the Greater Lincolnshire area.
35. Greater Lincolnshire will also produce a strategic infrastructure delivery plan by September to identify the infrastructure needed to support the increased funding of new homes, and proposals to fund this through devolved infrastructure funds, through national programmes and through local funding. As part of this, Greater Lincolnshire local authorities will commit to at least £100 million of their own investment to secure the delivery of new housing over 2016 to 2036 in addition to investment through devolved infrastructure and Local Growth Fund spending, and contributions from developers.
36. To give this work impetus and support delivery, some new structures and stronger relationships will be established. The Greater Lincolnshire Combined Authority and Government therefore agree to:
- a. **Establish a Joint Investment and Assets Board**, chaired by the Mayor of the Combined Authority, to review all land and property (including surplus property and land) held by the public sector, building on its One Public Estate Programme and invest in our strategic infrastructure priorities. The Board will include representatives from government. This Board will ensure there is a sufficient, balanced supply of readily available sites for commercial and residential development to meet the demands of a growing Greater Lincolnshire economy. It will create a comprehensive database of available public and private sector land, identify barriers to its disposal/development, and develop solutions to address those barriers to help Greater Lincolnshire Combined Authority meet its housing goals and to unlock more land for employment use.
 - b. **Establish stronger partnership** with the Homes and Communities Agency to ensure that Greater Lincolnshire's strategic housing objectives are delivered, and that centrally and locally managed investments are strategically aligned.
37. Subject to detailed proposals from Greater Lincolnshire meeting value for money and other funding criteria, the government will work with Greater Lincolnshire to provide:
- a. **Support on large sites:** strong partnership to support key large housing sites (1,500 homes +) with brokerage at the local (through Homes and Communities Agency support) and central government level to help resolve barriers, with utility companies, or government agencies, which are holding up the development process. Continued discussions to secure longer term frameworks for funding of key sites, subject to the development of a business case, value for money and other funding criteria.

- b. **Support on new settlements:** support in line with local areas' ambitions for any new housing settlements, including any new settlements based on garden town principles, to be taken forward via Mayoral Development Corporations or other emerging vehicles. Subject to Parliament, the government intends to strengthen legislation to make it easier to set up new town style vehicles.
- c. **Joint action to deliver early on starter homes:** bringing forward sites where housing delivery would not otherwise have happened. The Homes and Communities Agency will work in partnership with the area's local authorities to identify and invest in suitable land.
- d. **Support for streamlining planning delivery:** to enable local planning authorities to accelerate housing growth. This could include the development of proposals for ambitious reforms in the way that planning services are delivered, and which could enable greater flexibility in the way that fees are set, with a particular focus on proposals which can streamline the process for applicants and accelerate decision making.
- e. **Continued dialogue:** the opportunity for continued dialogue on the longer term potential for greater leadership and autonomy in housing delivery, and a greater role in housing funding decision-making in Greater Lincolnshire.

Water

38. The Greater Lincolnshire Combined Authority wishes to improve further the effectiveness of successful partnership arrangements between the Greater Lincolnshire LEP, the lead Local Flood Authorities, the Environment Agency, Internal Drainage Boards, Water and Sewerage Companies and the Regional Flood and Coastal Committee.
39. The existing local governance and scrutiny structure will be strengthened and the joint Lincolnshire Flood Risk and Drainage Management Strategy, its Common Works Programme, and the LEP's Water Management Plan, will provide the basis for a scrutinised, integrated, evidence-based flood risk and water management investment programme for Lincolnshire, co-ordinated and aligned with equivalent flood risk and water management strategies and programmes for North Lincolnshire and North East Lincolnshire.
40. With the relevant specific devolved powers and resources Greater Lincolnshire Combined Authority will:
- a. Propose evidence-based reprioritisation of capital water management investment in Greater Lincolnshire, to better utilise current levels of national funding, maximise local benefit and attract increased investment, whilst maintaining and where possible enhancing national and local commitments to protect people, property and land up to 2021.
 - b. Identify, propose and develop opportunities to take on more local responsibility for delivering projects in the investment programme, especially where this would generate efficiencies and generate private and commercial contributions.

- c. Ensure that delivery of local and national programmes within Greater Lincolnshire are effectively integrated and mutually supportive – implement local scheme prioritisation to develop appropriate approaches to sustain lower consequence systems and schemes, which currently are liable to reduced funding when competing in a national context against higher consequence systems.
 - d. Further develop our prioritised programme of water management, forming the basis of a long-term future capital investment programme delivering against local priorities and driving growth.
 - e. Seek to extend the Internal Drainage Board boundaries to the extent permitted by the Land Drainage Act, to maximise IDB coverage across Greater Lincolnshire and authorise IDBs to extend their levy raising powers across the whole of those areas.
 - f. The government will support Greater Lincolnshire in their work to attract business investment in water efficiency and water management.
41. The Greater Lincolnshire Combined Authority will use its powers to contribute to the outcomes from the Water Resources Study commissioned by the Greater Lincolnshire LEP and the objectives set out in the resulting Greater Lincolnshire LEP's Water Management Plan.
42. Housing provision, growth and water management are interdependent, particularly in the context of approximately 40% of the area being at some level of risk from coastal and fluvial flooding, as well as the need to manage surface water flood risk. Coastal flooding in particular represents a strategic scale of risk as well as significant ongoing opportunities for unlocking growth potential. Within the confines of the existing National Planning Policy Framework Greater Lincolnshire Combined Authority will take into account the high standards of water management that exist in Greater Lincolnshire and the potential to promote water management methods that mitigate this risk together with a more consistent and co-ordinated approach to ensuring development that is appropriately and sustainably designed and delivered (both residential and business focussed) to drive growth and prosperity.

Public Sector Transformation

Public Protection

43. Proposals for an appropriate relationship between the functions of a Mayor and future role of the Police and Crime Commissioner, including in relation to fire services, to be developed, subject to local consent and a business case developed jointly by the PCCs and council leaders, and in consultation with the Fire and Rescue Authority.
44. Greater Lincolnshire's aim is to create a whole system approach to criminal justice, which includes out of court disposals, restorative justice, community and custodial rehabilitation, with a truly effective re-integration policy to tackle social exclusion by supporting and encouraging people into work and productive lives.
45. The government will work with the Greater Lincolnshire Combined Authority and relevant PCCs to understand the needs of local offenders to improve commissioning of services for local Lincolnshire offenders in community and in prison. Recognising

Greater Lincolnshire's ambitions and ideas, the government will ensure ongoing engagement between relevant agencies (particularly the National Offender Management Service) and Greater Lincolnshire to better understand Greater Lincolnshire's position with regard to prison estate and related services and identify opportunities for collaboration, whilst making sure that prison provision for Greater Lincolnshire offenders is in line with current national prison reform plans.

46. The government is giving greater autonomy to prison governors, one key aspect of this is education provision in prisons. Greater Lincolnshire will work with the government, the Community Rehabilitation Company (CRC) and local prison governors to link adult education and skills training provision in the community with education provision in prisons.
47. The government will work with the Greater Lincolnshire Combined Authority and relevant PCCs to move towards a co-commissioning arrangement for commissioning services for Greater Lincolnshire offenders with short term sentences (2 years and under), in both prison and in the community. The government will support Greater Lincolnshire to ensure that they can take on a greater role in the commissioning of offender management services, alongside the National Offender Management Service, including local prison governors, to allow more local flexibility, innovation and better coordination with other local services including healthcare and accommodation. A Memorandum of Understanding will be developed with Greater Lincolnshire Combined Authority and other relevant local parties to support the process for collaborative working and set out the areas for further detailed work.
48. The government will work with the Greater Lincolnshire Combined Authority and relevant PCCs to explore options for greater local input into the provision of court services in Greater Lincolnshire to ensure access to justice is maintained across the area. The government will work with the Greater Lincolnshire Combined Authority to explore opportunities the HMCTS Reform Programme will create through greater digitisation of court and tribunal services in Greater Lincolnshire.
49. The government agrees to work with Greater Lincolnshire and relevant PCCs, through the Youth Justice Review, to explore options for a more devolved youth justice system.

Health

50. The government and the Greater Lincolnshire partnership recognise the benefits for local communities in relation to the development of an integrated, devolved approach to health and social care. Building on their legacy of pioneering new approaches to integration in North East Lincolnshire, Greater Lincolnshire partners will therefore use their local Sustainability and Transformation Plans to set out their vision for further integration of health and social care. This will incorporate an overview of their plans to deliver on the Spending Review 2015 commitment and long-term Mandate objectives to integrate health and social care by 2020. Sustainability and Transformation Plans will include an exploration of the potential for devolved approaches.

Finance and Funding

51. The Greater Lincolnshire Combined Authority will create a Single Investment Fund (SIF) that draws together local and agreed national funding streams to deliver an ambitious investment programme across Greater Lincolnshire to unlock its economic potential. The Greater Lincolnshire Combined Authority commits to capitalising the SIF and prioritising investment based on economic impact. To support this investment approach, the government agrees to allocate an additional £15 million per annum of funding for 30 years (75% capital and 25% revenue), which will form part of and capitalise the Greater Lincolnshire single pot. The fund will be subject to a jointly agreed 5-yearly gateway assessment process to confirm the investment has contributed to economic growth.
52. The government will work with the Greater Lincolnshire Combined Authority to agree specific funding flexibilities. The joint ambition will be to give the Greater Lincolnshire Combined Authority a single pot to invest in its economic growth. This pot will comprise a flexible, multi-year settlement providing the freedom to deliver its growth priorities, including the ability to re-direct funding to reflect changing priorities, whilst upholding their statutory duties. This local freedom will be over a range of budgets to be determined by the Greater Lincolnshire Combined Authority and the government. The Greater Lincolnshire Combined Authority will have the flexibility to secure substantial private and public sector leverage. The Greater Lincolnshire Combined Authority will also be able to use capital receipts from asset sales as revenue funding for public service transformational initiatives. The government expects to disburse this agreed settlement to the Greater Lincolnshire Combined Authority annually in advance.
53. Through devolution, the area is seeking greater influence and decision making in respect of the European Structural Investment Funds 2014-2020 (European Regional Development Fund (ERDF), European Social Funds (ESF) and the EU Growth Programme element of the European Agricultural Fund for Rural Development (EAFRD)). This will allow the area to integrate and align investments with other aspects of the devolution deal and local economic priorities, to improve performance and maximise economic impact. In order to deliver these impacts the Greater Lincolnshire Combined Authority is seeking Intermediate Body Status for ERDF, ESF and the EU Growth Programme part of EAFRD funding. Government will work with the Greater Lincolnshire Combined Authority to test whether it will be possible to implement and if so, the government and the Greater Lincolnshire Combined Authority will work together to agree a timescale to put this in place and develop an agreement between each Managing Authority and the Intermediate Body that will contain details of delegated responsibilities and accountabilities, performance management, resources, their funding and payment arrangements and other relevant details.
54. In addition, the Mayor will be given the power to place a supplement, of up to 2p per pound of rateable value, on business rates to fund infrastructure, with the agreement of the local business community through the Local Enterprise Partnership.

55. The agreement of this deal shall not in any way limit or prevent the proposed Greater Lincolnshire Combined Authority from bidding for future allocations of national funding.
56. In addition, Greater Lincolnshire will bring forward a proposal for consideration by the government for a single allocation of the Local Growth Fund to support a programme of investment. Once agreed the allocation will form part of the Combined Authority's Single Pot.
57. The costs of the Mayoral Combined Authority will be met from the Greater Lincolnshire Combined Authority resources.
58. The Cities and Local Government Devolution Act makes provision which will govern further prudential borrowing for Combined Authorities. The government will work with the Combined Authority to determine how these powers could apply within a framework of fiscal responsibility and accountability to the Combined Authority and local authorities.

Under this geography

59. The Mayor for Greater Lincolnshire will be elected by the local government electors for the areas of the ten constituent councils of the Greater Lincolnshire Combined Authority. The Mayor and Greater Lincolnshire Combined Authority will exercise the powers and responsibilities described in this document in relation to its area, i.e. the area of the ten constituent councils of the Greater Lincolnshire Combined Authority.
60. Funding that is allocated to the Greater Lincolnshire LEP, now and in the future, will continue to be allocated on the basis of the existing overlap formula.
61. Additional funding or budgets that are devolved as a result of this agreement will go to the Greater Lincolnshire Combined Authority, to be exercised by the Greater Lincolnshire Mayor or Combined Authority as set out in this document.
62. The Greater Lincolnshire Combined Authority must exercise functions in relation to its geographical area.
63. Under the Mayor model, it is not expected that the role of the LEP or private sector be lessened.

Greater Lincolnshire Combined Authority commitments

64. The Greater Lincolnshire Combined Authority is accountable to local people for the successful implementation of the Devolution Deal; consequently, the government expects Greater Lincolnshire to monitor and evaluate their Deal in order to demonstrate and report on progress. The Cities and Local Growth Unit will work with Greater Lincolnshire to agree a monitoring and evaluation framework that meets local needs and helps to support future learning.
65. The Greater Lincolnshire Combined Authority will be required to evaluate the additional £15 million per annum of funding for 30 years, which will form part of and

capitalise the Greater Lincolnshire Combined Authority single pot. The £15 million per annum fund will be subject to:

- a. Gateway assessments for the £15 million per annum scheme. Greater Lincolnshire and the government will jointly commission an independent assessment of the economic benefits and economic impact of the investments made under the scheme, including whether the projects have been delivered on time and to budget. This assessment will be funded by the Greater Lincolnshire Combined Authority, but agreed at the outset with the government, and will take place every five years. The next five year tranche of funding will be unlocked if the government is satisfied that the independent assessment shows the investment to have met the objectives and contributed to national growth.
 - b. The gateway assessment should be consistent with the HM Treasury Green Book, which sets out the framework for evaluation of all policies and programmes, and where relevant with the more detailed transport cost-benefit analysis guidance issued by the Department for Transport (DfT). The assessment should also take into account the latest developments in economic evaluation methodology.
 - c. The government would expect the assessment to show the activity funded through the scheme represents better value for money than comparable projects, defined in terms of a Benefit to Cost ratio.
66. The Greater Lincolnshire Combined Authority will work with the government to develop a full implementation plan, covering each policy agreed in this Deal, to be completed ahead of implementation. This plan will include the timing and proposed approach for monitoring and evaluation of each policy and must be approved by the DCLG Accounting Officer.
67. The Greater Lincolnshire Combined Authority will continue to set out their proposals to the government for how local resources and funding will be pooled across Greater Lincolnshire.
68. The Greater Lincolnshire Combined Authority will agree overall borrowing limits and capitalisation limits with the government and have formal agreement to engage on forecasting. Greater Lincolnshire Combined Authority will also provide information, explanation and assistance to the Office for Budget Responsibility where such information would assist in meeting their duty to produce economic and fiscal forecasts for the UK economy.
69. The Greater Lincolnshire Combined Authority will agree a process to manage local financial risk across local public bodies and will jointly develop written agreements with the government on every devolved power or fund to agree accountability between local and national bodies on the basis of the principles set out in this document.
70. Local authorities will continue to implement their own programmes of transformation; streamlining back office functions, and sharing more services and data, including on assets and property.
71. The Greater Lincolnshire Combined Authority will continue to adhere to their public sector equality duties, for both existing and newly devolved responsibilities.